

EMN ITALY NATIONAL CONFERENCE

THE EUROPEAN PACT ON MIGRATION AND ASYLUM: MULTI-LEVEL GOVERNANCE AND LOCAL POLICIES FOR INTERNATIONAL PROTECTION

Agenda

31st October 2025, 09:00 AM - 1:00 PM (CEST)

**Venue: Sala Cavour 6-7, Centro Congressi Cavour via Cavour 50/a, 00184
Rome**

RATIONALE AND AIMS

The new Pact on Migration and Asylum in the European Union (COM (2020) 609 final) recognises the importance of coordinated policies that foster the active involvement of migrants in economic and social life - an essential element for the orderly management of migration and asylum, as well as for internal cohesion. In this context, on the occasion of the 2025 National Conference, Italy presents an original contribution focused on the role of multi-level governance in managing policies for beneficiaries of international protection, enhancing the guidance and opportunities introduced by the Pact.

This vision is also reflected in the EU Action Plan 2021–2027, adopted in November 2020 and updated in 2025, which promotes concrete actions in strategic areas and strengthens the role of institutional and local actors in developing shared responses to common challenges.

The conference is structured around three main pillars:

I) The pact: turning points for European governance in the management of international protection procedures

The Pact on Migration and Asylum marks a turning point in the process of establishing a more equitable, coordinated, and unified European governance framework. While maintaining a focus on cooperation among Member States and the principle of shared responsibility, the Pact significantly broadens the scope of action by recognizing the strategic role of European institutions, national governments, and - of growing importance - local and regional actors in

managing policies related to international protection. This new framework promotes a structured, multi-level approach, grounded in the need for coherent, coordinated, and integrated responses capable of addressing common challenges more effectively. In this context, the issue of security takes on a central role: the Pact seeks to reconcile the need for orderly and responsible management of migration flows with full respect for fundamental rights and guarantees afforded to beneficiaries of international protection.

II) The role of territories in multi-level governance: implementing the European pact through the National Implementation Plan (NIP)

In light of the recognition of the strategic role of local actors in the implementation of migration policies foreseen in the Pact, the session will focus on the analysis of significant experiences that emphasize the local dimension as a crucial link between the needs expressed by beneficiaries of international protection and the resources available within institutional and social contexts.

The starting point will be the NIP, structured around four key principles that guide public action within the protection framework: *security, effectiveness, shared responsibility, and respect for human rights*.

III) From knowledge to territorial tools and practices

Building on an in-depth understanding of the current context, the session aims to highlight significant experiences that demonstrate how effective multi-level governance can translate into concrete and adaptable responses across diverse local realities. Good practices will be presented in which national institutions, local authorities, civil society, and communities collaborate in a synergetic way to address the challenges posed by the evolving European context, promoting more coherent, inclusive, and sustainable solutions. Particular attention will be given to key areas that directly impact the ability to build pathways toward autonomy and participation for beneficiaries of international protection: housing, healthcare, education, and employment. Starting from the priorities identified in the NIP and the experiences developed through the Asylum, Migration and Integration Fund (AMIF), the session will provide an opportunity to exchange replicable models, promising practices, and lessons learned in service delivery. To complete the picture, experiences and best practices from other EU Member States will be showcased, offering complementary approaches and comparative insights to enrich collective reflection. From a multi-level and transnational perspective, the discussion will aim to identify effective operational tools and forward-looking strategies, with the objective of enhancing the responsiveness of public policies within the framework of the Pact on Migration and Asylum.

PRACTICAL INFORMATION

- In-person only
- Venue: Sala Cavour 6-7, Centro Congressi Cavour via Cavour 50/a, Rome
- Target group: EMN NCP members, EU and national senior officials/experts, stakeholders and civil society.
- Language: simultaneous interpretation will be provided in both English and Italian.

AGENDA

31 October 2025	
9:00 – 09:30	Registration and welcome coffee
Chair - <i>Mariella De Santis</i> , Policy Officer, Social Work Methodologist, Central Directorate for Migration Policies - Asylum, Migration Integration Fund Authority, Department for Civil Liberties and Immigration, Ministry of the Interior	
09:30 – 09:50	Institutional greetings and opening session <i>Prefetto Rosanna Rabuano</i> , Head of Department of Civil Liberties and Immigration, Ministry of the Interior
09:50 – 10:20	Session 1: The Pact: turning points for European governance in the management of international protection procedures <i>David Prpa</i> , Asylum Unit, Directorate-General for Migration and Home Affairs, European Commission <i>Prefetto Fabrizio Gallo</i> , President of the National Commission for Asylum Right, Department of Civil Liberties and Immigration, Ministry of the Interior <i>Prefetto Claudio Galzerano</i> , Central Director for Immigration and Border Police, Department of Public Security, Ministry of the Interior
10:20 – 11:00	Session 2: The role of territories in multi-level governance: implementing the European pact through the National Implementation Plan (NIP) <i>Vice Prefetto Carmelita F. Ammendola</i> , Coordinator of the Technical Structure for the Implementation of the Pact on Migration and Asylum, Ministry of the Interior <i>Vice Prefetto Maria Corsaro</i> , Central Directorate for Migration Policies - Asylum, Integration and Migration Fund Authority, Department of Civil Liberties and Immigration, Ministry of the Interior <i>Riccardo Russo</i> , Department for Integration and Reception, Immigration Management, National Association of Italian Municipalities (ANCI) <i>Angelo Stanghellini</i> , Director of the Rights and Inclusion Area - Department of Welfare and Health, Municipality of Milan
11:00 – 11:20	Coffee break
11:20 – 12:30	Session 3: From knowledge to territorial tools and practices National perspective

	<i>Salvatore Strozza</i>, Full Professor of Demography, Department of Political Science, University of Naples Federico II <i>Stefania Congia</i>, Director General for Migration Policies and for the Social and Labour Integration of Migrants, Ministry of Labour and Social Policies <i>Vice Prefetto Aggiunto Valentina Serena Diana</i>, Prefettura - Territorial Office of the Government of Sassari – Coordinator AMIF project “Sa.pe.re. 2 - Sassari pensa in rete” International perspective <i>Eleni Siopi</i>, Head of the Unit on Social Integration Policy and Program Planning of the Directorate of Social Integration of the Ministry of Migration and Asylum (EMN Greece) <i>Eibhlin Byrne</i>, National Lead on Civic Engagement Department of Justice, Home Affairs and Migration (EMN Ireland)
12:30 – 12:45	Q&A
12:45 – 1:00	Closing session <i>Prefetto Roberta Lulli</i>, Deputy Head of Department and Central Director for Migration Policies - Asylum, Integration and Migration Fund Authority, Department of Civil Liberties and Immigration, Ministry of the Interior
1:00	Light lunch

SPEAKERS' SHORT-BIOS
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1. **Chair** - *Mariella De Santis*, Policy Officer, Social Work Methodologist, Central Directorate for Migration Policies - Asylum, Migration Integration Fund Authority, Department for Civil Liberties and Immigration, Ministry of the Interior

Short bio:

Mariella De Santis is an official at the Italian Ministry of the Interior, serving as a specialist social worker in the field of migration policies and as the contact point for Italy's National Contact Point of the EMN. She is specialized in strategic planning and neuroscience and works as a methodologist for institutional empowerment processes within the public sector. For ten years, she taught social work methods and professional writing at the University of Milano-Bicocca. She has also conducted research and training initiatives, authored scientific publications, and is the creator and editor of the first Italian-language dictionary of Social Work.

2. *Prefetto Rosanna Rabuano*, Head of Department of Civil Liberties and Immigration, Ministry of the Interior

Short bio:

Rosanna Rabuano is *Prefetto* and Head of the Department for Civil Liberties and Immigration at the Italian Ministry of the Interior, since 2025. In this role, she coordinates national policies on immigration, asylum, reception, and citizenship, ensuring coordination among central administrations, local authorities, and international organizations. She also oversees the operation of the Reception and Integration System (SAI) and manages measures for the protection of unaccompanied minors and applicants for international protection. Previously, she held senior positions within the same Department, gaining extensive experience in migration policies and civil rights.

3. *David Prpa*, Asylum Unit, Directorate-General for Migration and Home Affairs, European Commission

Short bio:

David Prpa is a policy officer in the Asylum Unit (HOME.C.3) at the European Commission — Directorate-General for Migration and Home Affairs (DG HOME), where he leads a team dedicated to fostering convergence in asylum procedures. Previously, he worked at the General Secretariat of the Council of the European Union from 2015, focusing on issues related to asylum, migration, and border territories. He holds a master's degree in European legal studies from the Université de Lorraine. His main areas of work include the implementation of the new European Pact on Asylum, the rebalancing of national procedures, and interinstitutional cooperation aimed at harmonizing reception systems.

4. *Prefetto Fabrizio Gallo*, President of the National Commission for Asylum Right, Department of Civil Liberties and Immigration, Ministry of the Interior

Short bio:

Fabrizio Gallo is *Prefetto* and current President of the National Commission for the Right of Asylum at the Italian Ministry of the Interior. He is the editor-in-chief of the legal journal "*In Itinere. Percorsi di protezione internazionale*". For seven years, he served as President of the Territorial Commission for the Recognition of International Protection in Crotone. He was appointed *Prefetto* in 2021. He held the position of Central Director for Religious Affairs and the Administration of Places of Worship Fund within the Department for Civil Liberties and Immigration. He has been a member of several European working groups

together with EASO. For several years, he has been involved in training activities with EASO, the *Scuola Superiore della Magistratura* (Judiciary Higher School) and the University of Calabria. He has written numerous articles on public works and international protection.

5. *Prefetto Claudio Galzerano*, Central Director for Immigration and Border Police, Department of Public Security, Ministry of the Interior

Short bio:

Claudio Galzerano is *Prefetto* and Director General for Immigration and Border Police at the Department of Public Security of the Italian Ministry of the Interior. Since 1996, he has been involved in combating domestic and international terrorism, serving for ten years as Head of the International Counter-Terrorism Division at the Central Directorate of the Prevention Police/UCIGOS, and representing Italy in the Counterterrorism Committee for Strategic Analysis (C.A.S.A.). In 2014, he chaired the EU Council's Working Group on Terrorism, contributing to the establishment of the Network of Contact Points on Foreign Terrorist Fighters. In 2020, he was appointed Director of Europol's European Counter Terrorism Centre in The Hague, and in 2022, he became Director General for Immigration and Border Police.

6. *Vice Prefetto Carmelita F. Ammendola*, Coordinator of the Technical Structure for the Implementation of the Pact on Migration and Asylum, Ministry of the Interior

Short bio:

Vice Prefetto Ammendola has served since 2002 in the Department for Civil Liberties and Immigration of the Ministry of the Interior, dealing with various aspects of migration and asylum issues, including at the international level. From 2018 to 2024, she was posted in Brussels as a migration and asylum expert at the Permanent Representation of Italy to the European Union, taking part in the Council negotiations on the legislative acts forming the European Pact on Migration and Asylum.

Since September 2024, she has been coordinating the Technical Mission Structure for the implementation of the Pact, has contributed to drafting the National Implementation Plan (NIP), and is currently engaged in its execution.

7. *Vice Prefetto Maria Corsaro*, Central Directorate for Migration Policies - Asylum, Integration and Migration Fund Authority, Department of Civil Liberties and Immigration, Ministry of the Interior

Short bio:

Maria Corsaro is *Vice Prefetto* and Head of Office I for Migration Policy Planning at the Department for Civil Liberties and Immigration of the Ministry of the Interior. She began her career at the Prefettura - Territorial Office of the Government of Arezzo and later held senior positions within the Ministry, dealing with compensation for victims of terrorism and organized crime, administrative litigation, and migration flow planning. After a period at the Prefettura - Territorial Office of the Government of Bologna, she returned to Rome in 2007, where she managed the Asylum, Migration, and Integration Fund (AMIF), and coordinated national migration policies.

8. *Riccardo Russo*, Department for Integration and Reception, Immigration Management, National Association of Italian Municipalities (ANCI)

Short bio:

Riccardo Russo has many years of experience in the field of immigration, particularly with regard to asylum seekers, refugees, unaccompanied minors, minority groups, and reception systems. Provides institutional and technical support for the FAMI - LGNET project and other ANCI projects, as well as operational connection between the Department and the SAI (*Sistema di Accoglienza e Integrazione*) Central Service. Has

provided consulting services to local authorities and monitored SAI projects. Responsible for projects related to reception and integrated case management.

9. *Angelo Stanghellini*, Director of the Rights and Inclusion Area – Department of Welfare and Health, Municipality of Milan

Short bio:

Angelo Stanghellini works for the Municipality of Milan, where he leads the Rights and Inclusion Area within the Directorate for Welfare and Health. A Executive Officer since 2002, he has extensive experience in managing social policies and local welfare services. He has developed and promoted tools for shared administration and innovative models of collaboration between local authorities and the third sector, particularly in the contexts of Crema and Bologna. He is also an adjunct lecturer at the Università Cattolica del Sacro Cuore, where he teaches co-programming and co-design in the field of social policies. He provides training and consultancy for public bodies and local welfare networks, promoting participatory and inclusive practices in personal and social services.

10. *Salvatore Strozza*, Full Professor of Demography, Department of Political Science, University of Naples Federico II

Short bio:

Salvatore Strozza is Full Professor of Demography at the University of Naples "Federico II" and President of the Italian Society of Economics, Demography and Statistics (SIEDS). He is one of Italy's leading scholars in the field of international migration, with over 300 scientific publications on the topic. His research focuses on sources and methods for measuring migration flows, demographic dynamics of foreign populations, integration and second generations, and the spatial segregation of minorities. Among his recent works are *Migration from the Newly Independent States: 25 Years After the Collapse of the USSR* (Springer, 2020, with Denisenko and Light), and *Nuovi cittadini* (New Citizens).

11. *Stefania Congia*, Director General for Migration Policies and for the Social and Labour Integration of Migrants, Ministry of Labour and Social Policies

Short bio:

Stefania Congia is Director General for Migration Policies and for the Social and Labour Integration of Migrants at the Ministry of Labour and Social Policies, a position she has held since April 2023. She is responsible for planning the entry quotas for third country national workers, coordinating with the relevant administrations, and promoting the social and labour integration of third-country nationals, with particular attention to vulnerable groups and unaccompanied minors. She also supports the government's strategy in combating labour exploitation and promoting the regularization of migrant work.

12. *Vice Prefetto Aggiunto Valentina Serena Diana*, Prefettura - Territorial Office of the Government of Sassari – Coordinator AMIF project "Sa.pe.re. 2 - Sassari pensa in rete"

Short bio:

Valentina Serena Diana attended the 6th Initial Training Course for Entry into the *carriera prefettizia* and completed her practical internship at the Prefettura - Territorial Office of the Government (U.T.G.) of Cagliari. Since January 2021, she has been serving at the Prefettura – U.T.G. of Sassari, where she currently holds the position of Deputy Chief of Staff and Head of Area II – Coordination with local authorities; electoral consultations. From 2021 to 2025, she served as Head of Area IV – Civil Rights, Citizenship, Legal Status of Foreigners, Immigration and Right of Asylum, dealing with migration issues in all their complexity.

13. *Eleni Siopi*, Head of the Unit on Social Integration Policy and Program Planning of the Directorate of Social Integration of the Ministry of Migration and Asylum (EMN Greece)

Short bio:

Eleni Siopi works as a Head of Social Integration Policy and Program Planning Unit of Social Integration Directorate at the Greek Ministry of Migration and Asylum. She is responsible for social integration policy planning for migrants and refugees in Greece intended to ensure their smooth adaptation to Greek society and their equal participation in the country's economic, social and cultural life. She was Head of Registry of NGOs of the Ministry of Migration and Asylum. She had been working for at least 10 years in Migration Policy Unit, of Migration Policy Directorate and was a member of the Greek National Contact Point of the European Migration Network (EMN). She studied Political Science at the National and Kapodistrian University of Athens and graduated of the National School of Public Administration – Department of Local Government.

14. *Eibhlin Byrne*, National Lead on Civic Engagement Department of Justice, Home Affairs and Migration (EMN Ireland)

Short bio:

Eibhlin Byrne, working with Ireland's Department of Justice, Home Affairs and Migration, is National Lead for Civic Engagement liaising with the political system and local communities. She is a former City Councillor and Lord Mayor of Dublin. She was previously Director of the Irish Refugee Protection Programme. In her earlier career she worked in family therapeutic services, as Director of Educational Welfare, with Tusla, the Child & Family Agency and in homeless services with Depaul Trust. Eibhlin has chaired the National Council on Ageing and Older People, the Dublin Rape Crisis Centre, the Holocaust Education Trust Ireland and the Visiting Committee of Dóchas Centre – the women's prison at Mountjoy, Dublin.

15. *Prefetto Roberta Lulli*, Deputy Head of Department and Central Director for Migration Policies - Asylum, Integration and Migration Fund Authority, Department of Civil Liberties and Immigration, Ministry of the Interior

Short bio:

Since July 2025, she held the position of Deputy Head of Department and Director General for Migration Policies – Managing Authority of the Asylum, Migration and Integration Fund, at the Department for Civil Liberties and Immigration of the Ministry of the Interior. Previously, she served as Prefetto of Vibo Valentia, starting in April 2021, and as Director General for General Administration at the Department of Firefighters, Public Rescue, and Civil Protection since 2023. She has held several senior positions within the same Department, gaining extensive experience in areas such as regulatory and institutional